## **Public Document Pack**



## **Crawley Borough Council**

## **Planning Committee**

Agenda for the **Planning Committee** which will be held in **Committee Rooms A & B - Town Hall**, on **Wednesday**, **6 March 2024** at **7.30 pm** 

Nightline Telephone No. 07881 500 227

**Chief Executive** 

**Membership:** Councillors S Pritchard (Chair), M Mwagale (Vice-Chair), Z Ali, J Bounds,

J Charatan, K L Jaggard, K Khan, Y Khan, M Morris, S Mullins and

A Nawaz

Please contact Democratic.Services@crawley.gov.uk if you have any queries regarding this agenda.

Published 23 February 2024



01293 438000

<u>crawley.gov.uk</u> <u>democracy.crawley.gov.uk</u> Town Hall The Boulevard Crawley West Sussex RH10 1UZ

#### Live Streaming Committee Meetings: YouTube Guidance

As a trial, Committee meetings will be live streamed via the Council's YouTube channel and then stored on the same channel.

Here's the procedure for **watching a live stream** on YouTube:

Go to <a href="https://www.youtube.com/crawleybc">https://www.youtube.com/crawleybc</a>

Once live, the meeting will automatically be displayed on the Home or Videos page tab of the channel.

To watch it in larger size, click the full screen icon in the bottom right of the video.

Please note that the live stream will not have the comment function enabled.

#### The order of business may change at the Chair's discretion

## Part A Business (Open to the Public)

		Ward	Pages
1.	Apologies for Absence		
2.	Disclosures of Interest		
	In accordance with the Council's Code of Conduct, councillors are reminded that it is a requirement to declare interests where appropriate.		
3.	Lobbying Declarations		
	The Planning Code of Conduct requires any councillors who have been lobbied, received correspondence, or been approached by an interested party regarding any planning matter to declare this at the meeting at which the matter is being considered. Councillors should declare if they have been lobbied at this point in the meeting.		
4.	Minutes		5 - 8
	To approve as a correct record the minutes of the Planning Committee held on 9 January 2024.		

			Pages
5.	Tree Preservation Order Application CR/2023/0510/TPO - Woldhurstlea Wood, Buckswood Drive (Trees to Rear of 40 Tintern Road), Gossops Green, Crawley	Gossops Green & North East Broadfield	9 - 12
	To consider report PES/454a of the Head of Economy and Planning.		
	RECOMMENDATION to CONSENT.		
6.	Planning Application CR/2023/0658/FUL - 93 Downland Drive, Southgate, Crawley	Southgate	13 - 22
	To consider report PES/454b of the Head of Economy and Planning.		
	RECOMMENDATION to PERMIT.		
7.	Section 106 Monies - Q2 & Q3 2023/24		23 - 30
	To consider report PES/456 of the Head of Economy and Planning.		
8.	Supplemental Agenda		
	Any urgent item(s) complying with Section 100(B) of the Local Government Act 1972.		

This information is available in different formats and languages. If you or someone you know would like help with understanding this document please contact the Democratic Services team on 01293 438549 or email: <a href="mailto:democratic.services@crawley.gov.uk">democratic.services@crawley.gov.uk</a>



### Crawley Borough Council

## **Minutes of Planning Committee**

Tuesday, 9 January 2024 at 7.30 pm

#### **Councillors Present:**

S Pritchard (Chair)

M Mwagale (Vice-Chair)

Z Ali, J Charatan, K L Jaggard, K Khan, Y Khan and A Nawaz

#### **Officers Present:**

Siraj Choudhury Head of Governance, People & Performance

Marc Robinson Principal Planning Officer

Alex Sanders Acting Principal Planning Officer
Clem Smith Head of Economy and Planning

Jess Tamplin Democratic Services Officer

#### **Apologies for Absence:**

Councillor S Mullins

#### Absent:

Councillors J Bounds and M Morris

#### 1. Disclosures of Interest

The following disclosures of interests were made:

Councillor	Item and Minute	Type and Nature of Interest		
Councillor Ali	Planning Application CR/2023/0395/FUL – 10 Kithurst Close, Southgate (minute 4)	Personal interest – a West Sussex County Councillor for Southgate & Gossops Green Ward.		

#### 2. Lobbying Declarations

No lobbying declarations were made.

#### 3. Minutes

The minutes of the meeting of the Planning Committee held on 4 December 2023 were approved as a correct record and signed by the Chair.

#### 4. Planning Application CR/2023/0395/FUL - 10 Kithurst Close, Southgate

The Committee considered report <u>PES/450a</u> of the Head of Economy and Planning which proposed as follows:

Erection of single storey rear and side infill extension.

Councillors Ali, Charatan, Jaggard, Mwagale, and Nawaz declared they had visited the site.

The Principal Planning Officer provided a verbal summation of the application, which sought permission to construct a rear and side extension at ground floor level at a residential property in Kithurst Close, which would replace the existing garage and entrance hall.

The Officer then gave details of the various relevant planning considerations as set out in the report.

Ajit Manek, on behalf of the applicant, spoke in support of the application. Matters raised included:

- The planning process had taken a long time. Communication from the local planning authority was insufficient and the reasons for the delay were not explained to the applicant.
- The proposed extension was to allow the house to be used as a family home.
   Neighbours of the site had suggested that the home was to become a house of multiple occupation (HMO) but the source of this was unknown.
- Other properties in Kithurst Close had built extensions.

Julia Stewart, on behalf of a neighbour of the site, spoke in objection to the application. Matters raised included:

- The officer's report contained errors, for example it stated that the house was currently a four bedroom property, however the plans showed a three bedroom property.
- The proposals sought to extend the property line by approximately 2.5 metres, 1 metre back from the front of 9 Kithurst Close. It was unusual for an extension of this type and size to be attached to a neighbouring house.
- The application sought to add a full bathroom with bath. It was queried as to how the decelopment was considered to be water neutral, as the Environment Agency considered bathing to be less water-efficient than showering.

The Committee then considered the application. Planning Officers were asked to clarify why the development was considered to be water neutral. It was explained that a screening assessment had previously concluded that in general, residential house extensions did not increase water usage and were therefore deemed to be water neutral. In this case the addition of a bathroom to a family home did not necessarily signify an increase in water use as there was not likely to be an increase in occupancy.

A Committee member noted that a member of the public had highlighted two errors in the report and sought clarification of these. Officers agreed that the report should not have stated that there was no planning history at the site, as planning permission was granted for a rear extension in 1974. It was also clarified that the house was to increase from three to four bedrooms, not from four to five as the report stated.

Planning Committee (41) 9 January 2024

The size and massing of the extension was discussed in detail. Committee members noted that set-back garages were a feature of properties in the area and were designed to create a prominent break between houses, and a concern was raised that increasing the size of this part of the property would fill the gap and leave insufficient space between nos. 9 and 10 Kithurst Close. Officers explained that a visual separation would be maintained at first floor level, so a blocky terracing effect would not be created. The front elevation would be different but would not project out nor create a significant visual impact. The Committee further discussed the impact of the development on the neighbouring property and Officers confirmed that any works that would affect the adjoining property would fall under the jurisdiction of the Party Wall etc. Act 1996 rather than the Planning Committee.

The Committee discussed the suggestion that the house may be sought to be used as an HMO. Planning Officers explained that this application was for an extension and there was no indication it was to be used as an HMO. If desired, the property's owner could make an application to do so in the future.

#### **RESOLVED**

Permit subject to the conditions set out in report PES/450a.

# 5. Tree Preservation Order Application CR/2023/0436/TPO - Worth Park Lake, Pound Hill

The Committee considered report <u>PES/450b</u> of the Head of Economy and Planning which proposed as follows:

9234 1 x ash - remove dead wood. Remove 1 x lower branch on west side leaning over garden of 130 Grattons Drive (marked on photo). Repollard by approx 3 metres back to previous pruning points.

9267 1 x ash – reduce crown by 1.5 to 2 metres.

Councillor Jaggard declared she had visited the site.

The Principal Planning Officer provided a verbal summation of the application, which sought consent for works to two ash trees in Worth Park in order to ensure the trees remained safe and of a suitable size.

The Committee then considered the application.

#### **RESOLVED**

Consent subject to the conditions set out in report PES/450b.

# 6. Tree Preservation Order Application CR/2023/0558/TPO - 64 Pearson Road, Pound Hill

The Committee considered report <u>PES/450c</u> of the Head of Economy and Planning which proposed as follows:

T1 oak – fell.

Councillor Pritchard declared he had visited the site.

The Principal Planning Officer provided a verbal summation of the application, which sought consent for the felling of an oak tree situated in a residential garden which was considered to be a safety concern due to significant decay and disease in its roots.

The Committee then considered the application. A Committee member sought clarification on the reason for the application being a Committee decision rather than a delegated officer decision. It was explained that Crawley Borough Council was the applicant in this case, and it was standard practice that all applications made by the Council were put to the Committee.

#### **RESOLVED**

Consent subject to the conditions set out in report PES/450c.

#### **Closure of Meeting**

With the business of the Planning Committee concluded, the Chair declared the meeting closed at 8.19 pm.

S Pritchard (Chair)

#### **CRAWLEY BOROUGH COUNCIL**

PLANNING COMMITTEE - 6 March 2024

REPORT NO: PES/454(a)

REFERENCE NO: CR/2023/0510/TPO

**LOCATION:** WOLDHURSTLEA WOOD, BUCKSWOOD DRIVE, (TREES TO REAR OF 40 TINTERN

ROAD) GOSSOPS GREEN, CRAWLEY

WARD: Gossops Green & North East Broadfield

PROPOSAL: 1 X MAPLE (5672) - REDUCE HEIGHT AND CROWN BY A MAXIMUM OF 2 METRES

TO NEAREST SUITABLE GROWTH POINTS.

1 X ASH (071805) - REDUCE HEIGHT AND CROWN BY A MAXIMUM OF 2 METRES

TO NEAREST SUITABLE GROWTH POINTS.

1 X OAK (5641) - REDUCE HEIGHT AND CROWN BY A MAXIMUM OF 2 METRES TO

NEAREST SUITABLE GROWTH POINTS

TARGET DECISION DATE: 31 October 2023

CASE OFFICER: Mr R. Spurrell

**APPLICANT'S NAME:** Crawley Borough Council Crawley Borough Council

#### **PLANS & DRAWINGS CONSIDERED:-**

Drawing Number	Revision	Drawing Title
CBC 0001		Tree Plan

#### **REASON FOR REPORTING TO COMMITTEE:-**

Crawley Borough Council is the applicant.

#### **PUBLICITY / NOTIFICATION:-**

1.1 As Crawley Borough Council is the applicant, notification is undertaken by way of a site notice. The consultation expiry period ended on 8<sup>th</sup> February 2024. No representations have been received.

#### **PLANNING HISTORY:-**

- 2.1 The trees, which are within Woldhurstlea Wood, are protected under Tree Preservation Order Buckswood Drive No1, ref. P16.03.05.
- 2.2 There have been numerous applications for tree works to the woodland over the years, generally granted consent for reasons of tree maintenance, woodland thinning and for amenity and safety reasons.

#### **PLANNING POLICY:-**

- 3.1 This application must be considered in the context of the following legislation:
  - Part VIII of the Town and Country Planning Act 1990 and The Town and Country Planning (Tree Preservation) (England) Regulation 2012.
  - National Planning Practice Guidance Tree Preservation Orders and trees in conservation areas
  - Green Infrastructure Supplementary Planning Document (2016) accompanies the current adopted Local Plan and is a non-statutory document.

#### **PLANNING CONSIDERATIONS:-**

- 4.1 The determining issues in this application are the effect of the proposed works on the health, character and appearance of the trees and the level of amenity that they provide within the surrounding area.
- 4.2 The trees are located on the edge of Woldhurstlea Wood to the rear of 40 Tintern Road close to the rear fence boundary. The trees are considered to make a good contribution to visual amenity and have an estimated life expectancy of over 100 years. The trees are estimated to be approximately 50 years old.
- 4.3 The works to the three trees comprise the following:
  - 1 x maple (5672) reduce height and crown by a maximum of 2 metres to nearest suitable growth points.
  - 1 x ash (071805) reduce height and crown by a maximum of 2 metres to nearest suitable growth points.
  - 1 x oak (5641) reduce height and crown by a maximum of 2 metres to nearest suitable growth points.
- 4.4 The trees are overhanging the adjacent property and are also rather tall and etiolated. A reduction in the branch length would therefore reduce the impact on the neighbouring property and help to mitigate the risk of tree failure that could potentially cause damage or be a hazard for occupiers.
- 4.5 It is not considered that the works would harm the health of the trees and as they are a small component of the overall woodland, the works will have little impact on their amenity given the context. The works are therefore considered justified.

#### RECOMMENDATION RE: CR/2023/0510/TPO:-

**CONSENT** - Subject to the following conditions:-

- 1. This consent is valid for a period of two years from the date of this notice and shall only be carried out once.
  - REASON: To enable the Local Planning Authority to control the works in the interests of good tree management in accordance with Regulation 17 of the Town and Country Planning (Tree Preservation) (England) Regulations 2012.
- 2. All works should be carried out in accordance with BS3998: 2010 'Tree Work Recommendations'. REASON: In the interests of visual amenity and to ensure the continuing health of the tree(s) in accordance with The Town & Country Planning (Tree Preservation) (England) Regulations 2012.



## ArcGIS Web Map





This page is intentionally left blank

#### **CRAWLEY BOROUGH COUNCIL**

PLANNING COMMITTEE - 6 March 2024

REPORT NO: PES/454(b)

REFERENCE NO: CR/2023/0658/FUL

LOCATION: 93 DOWNLAND DRIVE, SOUTHGATE, CRAWLEY

WARD: Southgate

PROPOSAL: RETROSPECTIVE APPLICATION FOR SINGLE STOREY REAR EXTENSION

TARGET DECISION DATE: 3 January 2024

CASE OFFICER: Miss S. Hobden

APPLICANT'S NAME: Mr T Raeburn

**AGENT'S NAME:** Simmons Taylor Hall

#### **PLANS & DRAWINGS CONSIDERED:-**

Drawing Number	Revision	Drawing Title
SU 00 01	Α	Site Location Plan
SU 00 02	Α	Block Plan
TP 11 01	В	Existing & Proposed Elevations
TP 10 01	Α	Proposed Ground & Proposed Floor Plans
SU 10 01		Existing Ground & Proposed Floor

#### **CONSULTEE NOTIFICATIONS & RESPONSES:-**

1. National Air Traffic Services (NATS) No objection

#### **NEIGHBOUR NOTIFICATIONS:-**

91 & 95 Downland Drive.

#### **RESPONSES RECEIVED:-**

Seven representations have been received with the following objections and comments:

- The use of the house as a 6 person house in multiple occupation (HMO)
- The building works starting before planning permission has been obtained and is nearly complete
- The lack of notification and/or party wall agreement with the adjoining neighbour
- The extension being built over a manhole
- Access issues in Darleydale and the garages to the rear of the site due to the increased use of the house as an HMO
- The lack of parking restrictions and additional strain on available parking
- The unsightly and unfinished breeze block and brick wall facing the neighbouring property.
- The additional noise, traffic and the effects on the safety, wellbeing of residents and emergency vehicle access
- The site is located within the Water Neutrality area and the proposal will add strain to water services and drains. Property owners and residents should be notified of the proposal and allowed to comment on this issue.
- Water/sewage needs and the lack of consideration to the infrastructure.

#### **REASON FOR REPORTING TO COMMITTEE:-**

There are more than 4 objections to the proposal and the recommendation is to permit.

#### **THE APPLICATION SITE:-**

1.1 The application site contains a two storey, mid-terrace house located on the south side of Downland Drive within the residential neighbourhood of Southgate. The house is finished in a brown brick at ground floor with white cladding at first floor and has a grey concrete tiled roof. As originally constructed, the house has a slightly staggered rear wall (by 0.4m), with the projecting element at ground and first floors on the northern side of the rear of the house. The property has a small rear garden bounded by timber fencing and has a detached garage, accessed from Darleydale.

#### **THE PROPOSED DEVELOPMENT:-**

2.1 Retrospective planning permission is sought to retain a single storey rear extension that has a height of 3 metres, a projection from the original rear elevation of 3 metres and a width of 7.3 metres. It has a flat roof with parapet walls to the sides and a rooflight. There are patio doors and a single door on the rear elevation. Internally the extension would provide an office/additional bedroom and an extended living/dining room.

#### **PLANNING HISTORY:-**

3.1 The relevant planning history for the site is as follows:

CR/2023/0496/192 - CERTIFICATE OF LAWFULNESS FOR PROPOSED SINGLE STOREY REAR EXTENSION WITH ROOF LIGHT – Refused as the works were not permitted development

CR/2023/0485/HRA - DISCHARGE OF THE CONDITION SET OUT IN REGULATION 75 OF THE CONSERVATION OF HABITATS AND SPECIES REGULATIONS IN RELATION TO A PROPOSED CHANGE OF USE FROM A SINGLE DWELLINGHOUSE (C3) TO A SMALL HOUSE IN MULTIPLE OCCUPATION (C4) – Withdrawn

#### **PLANNING POLICY:-**

- 4.1 National Planning Policy Framework (Dec 2023)
  - Section 2 (Presumption in favour of sustainable development). Paragraph 11 states at the heart of the framework is a presumption in favour of sustainable development.
  - Section 12 (Achieving well-designed places) Paragraph 126 states the creation of high quality, beautiful and sustainable buildings and places is fundamental to what the planning and development process should achieve. Good design is a key aspect of sustainable development, creates better places in which to live and work and helps make development acceptable to communities. Development that is not well designed should be refused.
- 4.2 <u>Crawley Borough Local Plan (2015-2030)</u>

The following Local Plan policies are relevant to this application:

 Policy SD1 (Presumption in Favour of Sustainable Development): In line with the planned approach to Crawley as a new town, and the spatial patterns relating to the neighbourhood

principles, when considering development proposals the council will take a positive approach to approving development which is sustainable.

- Policy CH2 (Principles of Good Urban Design): New development proposals will be required to respond to and reinforce locally distinctive patterns of development and landscape character, consider flexible development forms that can respond to changing social, technological and economic conditions and provide diversity and choice through a mix of compatible development and uses that work together to create viable places that respond to local needs.
- Policy CH3 (Normal Requirements of All New Development): states all proposals for development
  in Crawley will be of a high quality in terms of urban and architectural design and relate
  sympathetically to their surroundings in terms of scale, density, height, massing, orientation,
  layout, details and materials. Development must provide and retain a good standard of amenity
  for all nearby and future occupants of land and buildings, and be able to meet its own operational
  requirements necessary for the safe and proper use of the site.
- Policy ENV6 (Sustainable Design and Construction): All development, including the alteration and extension of existing buildings, should consider how it may achieve the sustainability objectives in relation to carbon.
- Policy IN4 (Car and Cycle Parking Standards): requires proposals to provide the appropriate amount of car and cycle parking to meet its needs when it is assessed against the Borough Council's car and cycling standards. These standards are contained within the Urban Design SPD.

#### 4.3 Emerging Crawley Borough Local Plan 2024 – 2040

Following the close of the Local Plan Examination Hearings, receipt of the Inspectors' Post-Hearing letter (dated 31 January 2024) and the publication of the Main Modifications for formal public consultation, the emerging Crawley Borough Local Plan 2023-2040 has reached a very advanced stage. Due to this advanced stage, the up-to-date evidence supporting the emerging Local Plan and the clear indications provided in the Inspectors' Post-Hearing letter, the policies in the emerging Local Plan should be given substantial weight. This should only differ where there is a Main Modification proposed to the policy element being applied. The following policies are relevant:

- Policy SD1 Presumption in Favour of Sustainable Development
- Policy CL1 Neighbourhood Principle
- Policy CL2 Making Successful Places Principles of Good Urban Design
- Policy CL3 Movement Patterns, Layout and Sustainable Urban Design
- Policy DD1 Normal Requirements of All New Development
- Policy SDC1 Sustainable Design and Construction
- Policy SDC4 Water Neutrality
- Policy ST2 Car and Cycle Parking Standards

#### 4.4 <u>Urban Design Supplementary Planning Document (SPD)</u>

The Urban Design SPD is a non-statutory document which supplements the policies of the Local Plan and is applicable to this application. It contains guidelines on the standards the Council expects for the design of extensions. In particular, it states that:

#### Extensions

• 'An extension with good design in mind will relate appropriately to the parent dwelling's character and style, dimensions, materials and finishes of the parent dwelling and the character of the neighbourhood. Furthermore, when considering an extension it is important to think about the impact the development may have on your neighbours and the wider area'.

#### Materials, Finishes and Detailing

• 'Development should incorporate materials and colours that match the existing dwelling'.

- 'Extensions should consider existing roof pitches. A roof design that sits in harmony with the existing roof will usually be more acceptable'.
- 'Brick detailing and fenestration (arrangement of windows) also contribute to the appearance of a dwelling. Any development should reflect the existing dwelling by ensuring that new window apertures are of a matching size and situated in line with existing ones. If an existing building features brick detailing, this should be continued or reflected in an extension'.

#### Rear Extensions

• 'Rear extensions can significantly impact the amenity of neighbouring dwellings by leading to overshowing or a dominating appearance, but also have the potential to impact on the amenity of the parent dwelling by reducing the overall size of a rear garden'.

#### Avoiding Overshadowing and Dominance

- 'Overshadowing or dominating neighbours' houses and gardens can be avoided by keeping rear
  extensions relatively small as compared to the size of the main buildings and the gardens in which
  they stand'.
- 'One or two storey rear extensions will need to maintain a minimum distance of 21 metres between the rear windows of an opposing dwelling and the rear facing windows of the extension, in order to avoid any potential overlooking and privacy issues'.

#### Maintaining Garden Depth

• 'A rear extension should not consume the entirety of a dwelling's private amenity space. 'A garden should be retained with a minimum depth of 10.5 metres measured from the extensions rear external wall to the property's rear boundary in length, in order to ensure adequate private outdoor space'.

#### Light Angles

• 'A single storey extension should not encroach into an area measured by drawing a 45 degree angle from the nearest edge of a neighbours' window or door aperture'.

#### Roofs

• 'The roof form above an extension will contribute to the appearance of the extension and the dwelling as a whole. A roof design that sits in harmony with the existing roof will usually be more acceptable. Roof extensions should not dominate by being too large and flat roofs are generally discouraged unless they are in harmony with the existing dwelling'.

It also includes Crawley Borough Parking Standards and as such the minimum parking standards for this application are 2-3 car parking spaces. The minimum dimensions set out in 'Manual for Streets' for echelon or perpendicular car parking spaces are: 2.4 metres in width by 4.8 metres in length.

#### **PLANNING CONSIDERATIONS:-**

- 5.1 The main considerations in the determination of this application are:
  - The impact on the design and character of the house, the street-scene and private garden space
  - The impact on neighbouring amenity
  - The impact on parking arrangements
  - Water neutrality
  - · Others matters.

#### The impact on the design and character of the house, the street-scene and private garden space

5.2 The single storey rear extension effectively spans the full width of the house, being up to the shared boundary with no.91 and set in by 0.2 metres from the neighbour at no.95. The extension has a flat roof with a parapet wall along the side elevations and a projection of 3 metres. The extension is partially visible from Darleydale to the rear of the site.

- 5.3 The extension would be read in the context of the existing house and due to its single storey nature and flat roof design is of a suitable scale. Whilst it is partly visible from the street, the detached garage on the rear boundary obscures views of the extension. It is also noted that the adjoining house No. 91 Downland Drive to the north-east of the site has a single storey rear extension with mono pitch roof and large chimney stack. This neighbouring property is situated on higher ground level and, due to the staggered building line is set further back, and so their extension is closer to the highway and thus this extension is more prominent in the Darleydale streetscene.
- 5.4 Given the position of the extension on lower ground level, the separation distance of approx. 9 metres to the road, the presence of the detached garage and the approx. 1.8-2 metre high boundary fence on the rear boundary, it is not considered that the extension is an unacceptable addition to the house. The extension is single storey in nature and of a modest size and simple design with matching brickwork. It is noted that the side wall facing No. 95 Downland Drive is partly finished in brickwork with a small extent of blockwork. However as the blockwork is on the side wall facing away from the street and is mostly obscured by the fence, this is considered acceptable despite the expressed concern of the neighbour. As such, the extension appears as a subordinate and sympathetic addition and is not considered to have an adverse impact on the character and design of the house or the wider street scene.
- 5.5 The extension, retains a garden length of approx. 6.6 metres measured from the rear wall of the extension to the rear boundary with an overall retained garden area of approx. 35 sqm. The garden also contains a detached garage located along the north-east boundary. Although, the extension does not maintain a minimum garden length of 10.5m as required by the Urban Design SPD, it should be noted that the original garden length does not meet this requirement therefore, the extension is considered acceptable.
- Overall, the development is considered acceptable in this regard and accords with Policies CH2 and CH3 of the Local Plan and the design guidance contained within the Urban Design SPD.

#### The impact on neighbouring amenity

- 5.7 The neighbours most impacted by the extension are No. 91 Downland Drive to the north-east and No.95 Downland Drive to the south-west of the site. Darleydale lies to the rear of the site and so, there are no adjoining neighbours to the west.
- 5.8 The single storey rear extension abuts the side wall and shared boundary with No. 91 Downland Drive to the north-east. The terrace has a staggered building line and so No. 91 is set back from and projects further back than the rear of the rest of the terrace. Therefore, the extension does not project past the rear wall of no.91 and so does not impact upon the rear windows. There are no windows on the side wall of no.91.
- 5.9 Given its limited projection, the presence of the neighbours' extension and the staggered building line, it is not considered that the extension has a significantly detrimental harmful impact on the occupants' amenities of No. 91 Downland Drive by way of being overbearing and overshadowing or cause a loss of light/outlook/privacy.
- 5.10 The single storey rear extension is set off the shared boundary with No. 95 Downland Drive to the south-west by 0.4m. This neighbouring property has no rear extension. A 45 degree angle measured from this neighbour's nearest ground floor window/door aperture shows that the extension encroaches into this area. Although the extension bisects the 45 degree line, given its modest projection of 3 metres, its position to the north-east, the existing 1.8m high boundary fence and its flat roof design, it is considered that the single storey rear extension has an acceptable relationship.

- 5.11 The nearest window/door apertures in No.95 serve a toilet and hallway which are not considered habitable rooms. Additionally, no windows are located on the side elevation of the extension facing onto this neighbouring property. As such, the extension is not considered to have a detrimental harmful impact on the occupants' amenities of No 95 Downland Drive by way of being overbearing or overshadowing or cause a loss of light/outlook/privacy.
- 5.12 Overall, the development is considered acceptable in this regard and accords with Policy CH3 of the Local Plan and the design guidance contained within the Urban Design SPD.

#### The impact on parking arrangements

5.13 The development would create an extended kitchen/dining area and an additional bedroom/office. The current use of the site is a single dwellinghouse. The minimum parking standards for a 3 plus bedroom property in this location is 2-3 off-street parking spaces. It is noted that the current parking arrangements, with only one garage space, do not meet the adopted standards. However, given that the development would create only 1 additional bedroom/office for this dwelling, it is not considered that it would generate a significate increase in the use of the site to give rise to significant parking issues in the locality. Therefore, the existing parking arrangements are considered satisfactory.

#### Water neutrality

5.14 The Local Planning Authority received a Position Statement from Natural England on 14 September 2021. It raised significant concerns about the impact of water abstraction in the Sussex North Water Resource Zone upon the Arun Valley's protected SAC, SPA and Ramsar sites. A screening assessment has now been undertaken, which concludes that the evidence shows that house extensions (excluding annexes and swimming pools) do not increase water usage and are therefore water neutral despite the expressed concern of the neighbour. The Local Planning Authority has therefore concluded that the existing extension does not adversely affect the integrity of the protected sites and does not conflict with the obligations under the Conservation of Habitats and Species Regulations 2017. Under these regulations the Local Planning Authority is the competent determining authority for water neutrality issues. There is no requirement to consult with neighbouring property owners and residents on this specific matter.

#### Other matters

- 5.15 Neighbouring residents have raised concerns regarding the use of the property as a house in multiple occupation (HMO), and the additional strain on existing parking spaces due to the increased use of the site. The application is for householder development for a single storey rear extension. It is not for a change of use of the house to an HMO. The LPA can only consider the application on the basis of what has been submitted and the current use of the premises. The application has to be assessed on its own merits.
- 5.16 It should be noted that the conversion of a single dwellinghouse to a small HMO by up to 6 occupants may be undertaken as permitted development and would not require planning permission (subject to a separate application under the Habitat Regulations demonstrating that the proposed use is water neutral). However, the conversion of a single dwellinghouse to a larger HMO of more than 6 occupants would constitute development requiring full planning permission for change of use and would be assessed at that time on its own merits.
- 5.17 As such, the effects on parking due to the increased use of the property as a HMO cannot, therefore, be considered as that is not the application before the LPA and the dwelling is not in use as an HMO.

- 5.18 Concern has been expressed regarding building works being started before planning permission has been obtained. Whilst the extension is at present unauthorised, the applicants have proceeded at their own risk and the extension could be subject to enforcement action if permission is not granted. There is nothing in planning law, procedures or guidance to prevent someone making a retrospective planning application, or to say that such an application in itself would be unacceptable as it is retrospective. The national Planning Practice Guidance states that 'such an application must be considered in the normal way', that is, like any other application. This application has been submitted to regularise the situation. Thus a retrospective application is not unacceptable per se and planning permission should only be refused if material harm is being caused, such as visual impact or a detriment to residential amenities.
- 5.19 In relation to the lack of notifications to neighbouring residents, the LPA notified adjoining properties on the 6<sup>th</sup> Dec 2023 and gave a period of 21 days to comment on the application. This is in accordance with legislation and the Council's constitution.
- 5.20 Issues in relation to party wall agreements, obstructing property access and garages, building over manholes, impacts on water/sewage infrastructure, are not planning matters that can be controlled through planning powers. Party wall agreements and obstruction to property access/garages are a civil (private) matter between the relevant parties. Likewise, building over manholes is a matter for Building Control. Drainage is also covered by the Building Regulations and the impacts on water/sewage infrastructure is a matter for the relevant utility company.
- 5.21 The lack of current parking restrictions in the area is a matter for West Sussex County Council and/or the Crawley Borough Council Parking Services team. Similarly, Darleydale is a public highway which is available for vehicle use and parking by any persons. All vehicle users have an obligation to drive and park responsibly for the safety of residents and to allow emergency vehicles access.

#### **CONCLUSIONS:-**

In conclusion, it is considered that the extension is of an acceptable scale and design and is not an unsympathetic addition to the character and appearance of the house or the Darleydale street scene. The extension does not have a harmful impact on the amenities of the adjoining neighbours or parking arrangements and is water neutral. As a result, it is considered to accord with the relevant policies set out in the Crawley Borough Local Plan (2015- 2030), the emerging Crawley Borough Local Plan (2023–2040), the Urban Design Supplementary Planning Document (2016), and the relevant paragraphs of the NPPF (2023).

#### RECOMMENDATION RE: CR/2023/0658/FUL:-

#### **PERMIT** subject to the following condition:

1. The development hereby permitted shall not be carried out other than in accordance with the approved plans listed below:

(Drawing numbers to be added)

REASON: For the avoidance of doubt and in the interests of proper Planning.

#### **NPPF Statement**

In determining this planning application, the Local Planning Authority assessed the proposal against all material considerations and has worked with the applicant in a positive and proactive manner based on seeking solutions where possible and required, by:

• Liaising with the applicant/agent and discussing the proposal where considered appropriate and necessary in a timely manner during the course of the determination of the application.

Agenda Item 6
• Seeking amended plans/additional information to address identified issues during the course of the application.

This decision has been taken in accordance with the requirement in the National Planning Policy Framework, as set out in article 35 of the Town and Country Planning (Development Management Procedure) Order 2015.

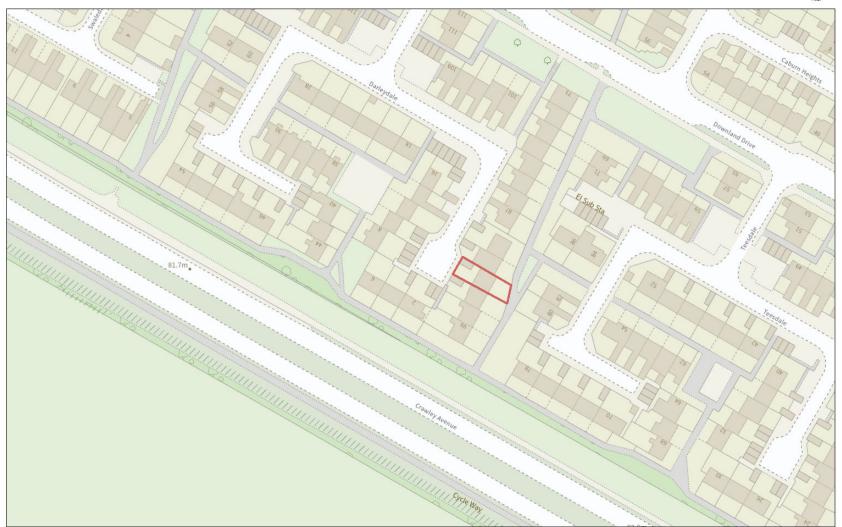


## ArcGIS Web Map



Crawley Borough Council Town Hall, The Boulevard, Crawley, West Sussex, RH10 1UZ Tel: 01293 438000

1:827



This page is intentionally left blank

## Crawley Borough Council

#### **Report to Planning Committee**

6 March 2024

#### Section 106 Monies - Q2&Q3 2023/24

Report of the Head of Economy and Planning, PES/456

#### 1. Purpose

- 1.1. Section 106 of the Town and Country Planning Act 1990 provides that planning permissions may be granted subject to planning obligations, agreed for individual site permissions between the developer and the local planning authority, which are set out in a separate legal agreement, often referred to as a 'Section 106 Agreement'. Financial contributions arising from such agreements are paid by site developers to the local planning authority and must be spent as set out in the relevant Section 106 (S106) agreement and in accordance with legislation. (See Appendix A).
- 1.2. This report summarises all the S106 monies received/ spent and committed to project schemes in Q2&Q3 2023/24.

#### 2. Recommendations

That the Committee:

2.1. Notes the update on S106 monies received, spent, and committed in Q2&Q3 2023/24.

#### 3. Reason for Recommendations

- 3.1. The Council's Policy Statement of S106 Monies, collected through planning agreements, requests an update be reported to the Planning Committee.
- 4. S106 Monies Received in Q2&Q3 2023/24.
- 4.1. In Q2&Q3 2023/24 a total of £112,111.12 of monies were paid to the Council by developers in accordance with their obligations under the S106 agreements with the local planning authority.

S106 Spend Category	Ref	Address	Value		
Air Quality	CR/2021/0249/FUL	FORMER GSK SITE, MANOR ROYAL	£ 80,491.12		
Public Realm (MR)	CR/2021/0249/FUL	FORMER GSK SITE, MANOR ROYAL	£ 31,620.00		

£ 112,111.12

- 5. S106 Monies Spent in Q2&Q3 2023/24.
- 5.1. In Q2&Q3 2023/24, a total of -£229,970.04 of S106 monies were spent by the Council on the following infrastructure projects.

S106 Spend Category	Project Name	Lead Org	Project Cost	Status
Open Space	Wakehams	CBC	-£ 53,590.00	On Going
Affordable Housing	Water Neutrality Retrofit	CBC	-£ 28,289.00	On Going
Public Realm (MR)	Micro Parks	MRBID	-£ 85,633.60	On Going
Transport	Crawley Growth Programme MR Junctions	WSCC	-£ 62,457.44	On Going

-£229,970.04

- 6. \$106 Monies Committed in Q2&Q3 2023/24.
- 6.1. A further £180,040.49 of S106 monies were committed to infrastructure projects in Q2&Q3 2023/24, through the Council's agreed approval process. The following table provides a breakdown of the individual projects to which the S106 funds were committed.

S106 Spend Category	Lead Org	Project Name Project Cost		Due to Complete
Transport	CBC	Provision of services on the route 200	£ 84,000.00	2024/25
Library	WSCC	Crawley Library Improvements	£ 17,515.33	2024/25
Transport	CBC	Car Club	£ 2,343.00	2024/25
Transport	CBC	Station Gateway	£ 76,182.16	2025/26

£ 180,040.49

6.2. The following table lists the projects which had S106 funds committed prior to 1 July 2023 and are still ongoing:

Agenda Item 7

	$\triangleright$
-(	Q
	$\Theta$
	$\overline{}$
	$\mathcal{C}$
	la
	ltκ
	<b>(D</b>
	$\supset$
	_

S106 Spend Category	Lead Org	Project Name	Project Cost	Due to Complete
Affordable Housing	CBC	Longley House	£1,180,924.52	2025/26
Open Space	CBC	Bowness Close	£ 19,818.00	2023/24
Open Space	CBC	Brideake Close	£ 18,812.00	2023/24
Open Space	CBC	Curteys Walk	£ 15,905.00	2023/24
Open Space	CBC	Halley Close	£ 16,610.00	2023/24
Open Space	CBC	Ifield Junior	£ 6,010.70	2024/25
Open Space	CBC	Meadowlands	£ 71,565.00	2023/24
Open Space	CBC	Newbury Close	£ 200.00	2024/25
Open Space	CBC	Perkstead Court	£ 22,115.00	2023/24
Open Space	CBC	Plantain Crescent	£ 16,610.00	2023/24
Open Space	CBC	Puffin Close, Ifield	£ 19,818.00	2023/24
Open Space	CBC	Southgate Playing Fields	£ 626.38	2022/23
Open Space	CBC	Stoney Croft	£ 126.15	2024/25
Public Realm (MR)	CBC	CGP MR Superhubs	£ 146,945.21	2023/24
Town Centre	CBC	CGP Station Gateway	£ 97,855.60	2025/26
Town Centre	CBC	Mosaic Memorial Gardens	£ 11,483.69	2022/23
Town Centre	CBC	Art within the Town Centre	£ 40,000.00	2024/25
Transport	CBC	Bus Shelters	£ 104,675.73	2024/25
Transport	CBC	CGP MR Superhubs	£ 116,617.87	2023/24
Transport	CBC	CGP TC Superhubs	£ 64,793.34	2024/25
Transport	CBC	CGP Three Bridges Railway Station	£ 11,847.78	2024/25
Transport	CBC	Manor Royal Walking & Cycling	£ 174,117.25	2025/26
			£ 2 157 477 22	

£ 2,157,477.22

#### 7. Available Funds and potential future spend.

7.1. Officers at the Council have identified a programme of infrastructure projects to the value of £514,011.80, which are proposed to be delivered by 2026/27. The individual projects that make up this programme will be subject to the existing S106 approval process before any formal commitment is made. As of 1 January 2024, there remains £431,996.84 of uncommitted S106 monies for which projects have yet to be identified. The table below lists the proposed infrastructure projects, which will be coming forward in due course for consideration through the S106 approval process.

Contribution Type	Project Name		Project Name		Project Name		Project Name		rovisionally Allocated	Delivery by	Organisation	Status
Affordable Housing	Longley House	£	32,015.28	2025/26	CBC	Process to Commence						
CCTV	TC CCTV maintenance	£	28,325.00	2025/26	CBC	Process to Commence						
CCTV	Mobile CCTV	£	4,965.96	2025/26	CBC	Process to Commence						
Fire	Breathing Equipment	£	50,000.00	TBC	WSCC	Process to Commence						
Fire	Crawley Fire Station	£	102,246.81	2026/27	WSCC	Process to Commence						
Open Space	Allotments	£	28,714.43	TBC	CBC	Process to Commence						
Open Space	Play Strategy	£	94,895.35	2024/25	CBC	Process to Commence						
Open Space	Playing Fields	£	51,500.00	2024/25	CBC	Process to Commence						
Town Centre	Town Centre Crawley Growth Programme	£	12,232.88	2025/26	CBC/WSCC	Process to Commence,						
Transport	Transport Crawley Growth Programme	£	81,427.02	2025/26	CBC	Process to Commence						
Transport	Bus Stop Contribution	£	20,845.92	20224/25	CBC	Process to Commence						
Transport	Travel Plan	£	6,843.15	2024/25	WSCC	Process to Commence						

£ 514,011.80

#### 8. Summary of S106 Monies

8.1. The table below provides an overall overview of the S106 monies spent, received, and committed in Q2&Q3 2023/24 and shows the change in the balance of S106 at the end of Q3 of the financial year 2023/24 (far right-hand column) compared to the balance of S106 funds brought forward as of 1 April 2023 (2<sup>nd</sup> column from the left).

	S106 Categories of Spend	Balance Brought Forward 01/07/23	Received Q2&3 2023/24	S106 Spend Q2&3 2023/24	Committed prior to Q2&3 2023/24 Project Ongoing	Committed Q2&3 2023/24	Provisionally Allocated Q2&3 2023/24	Uncommitted/ not Provisional Allocation 31/12/23	Total Balance 01/01/24
	Transport	£812,505.52	£0.00	-£62,457.44	£472,051.97	£162,525.16	£109,116.09	£6,354.86	£750,048.08
	Public Realm (MR)	£232,578.87	£31,620.00	-£85,633.60	£146,945.21	£0.00	£0.00	£31,620.06	£178,565.27
	Library	£17,514.95	£0.00	£0.00	£0.00	£17,515.33	£0.00	-£0.38	£17,514.95
a	Open Space	£436,916.20	£0.00	-£53,590.00	£208,216.23	£0.00	£175,109.78	£0.19	£383,326.20
2	Town Centre	£161,571.79	£0.00	£0.00	£149,339.29	£0.00	£12,232.88	-£0.38	£161,571.79
S	Fire	£152,246.81	£0.00	£0.00	£0.00	£0.00	£152,246.81	£0.00	£152,246.81
7	Education	£182,798.46	£0.00	£0.00	£0.00	£0.00	£0.00	£182,798.46	£182,798.46
	CCTV	£33,291.00	£0.00	£0.00	£0.00	£0.00	£33,290.96	£0.04	£33,291.00
	Affordable Housing	£1,241,228.80	£0.00	-£28,289.00	£1,180,924.52	£0.00	£32,015.28	£0.00	£1,212,939.80
ı	Tree Contribution	£130,732.87	£0.00	£0.00	£0.00	£0.00	£0.00	£130,732.87	£130,732.87
	Air Quality	£0.00	£80,491.12	£0.00	£0.00	£0.00	£0.00	£80,491.12	£80,491.12
	Total	£3,401,385.27	£112,111.12	-£229,970.04	£2,157,477.22	£180,040.49	£514,011.80	£431,996.84	£3,283,526.35

9. **Background Information:** The last report to planning committee PES/446

Contact Officer: Mandy Smith, Regeneration Programme Officer.

Tel: 01293438285. Email: mandy.smith@crawley.gov.uk

da Item 7

This page is intentionally left blank

# Agenda Item 7 Appendix a

#### Appendix A

Planning Obligations (excerpt from: <u>Developer Contributions Guidance Note.pdf (crawley.gov.uk)</u>)

- Planning obligations are used specifically when the planning permission is deemed to have significant impact on the local area which cannot be mitigated by conditions. The statutory framework for planning obligations is set out in Section 106 of the Town & Country Planning Act 1990 (as amended by Section 12 (1) of the Planning and Compensation Act 1991). They are therefore widely referred to as 'Section 106' or 'S106' agreements.
- Planning obligations usually take the form of a legal agreement between the developer/landowner and the local planning
  authority, under which the former party is bound to undertake specific actions (including the payment of stated monetary sums)
  for the purpose of contributing to meeting the infrastructure demands arising from a development. They can also take the form of
  a 'Unilateral Undertaking' entered into by the landowner on their own initiative.
- The National Planning Policy Framework (NPPF) provides guidance to local planning authorities on the use of planning obligations in paragraphs 54 to 57. These state that local planning authorities can only use obligations where a condition cannot adequately address any impacts which are deemed unacceptable. Obligations must also meet the following criteria:
  - Necessary to make the development acceptable in planning terms.
  - Directly related to the development; and
  - o Fairly and reasonably related in scale and kind to the development.
- The NPPF further sets out that where policies have set out the contributions expected from development, planning applications that comply with them should assumed to be viable.
- With regards to S106 Transport contributions, they are to be spent on services and infrastructure provided by both CBC and WSCC. It was agreed in 2007 that CBC will liaise with the WSCC to identify appropriate schemes or projects to be funded by developer contributions and the County Council's Highways Works Programme. Unless the clause specifies how the contribution is to be spent, CBC's spending policy is to allocate monies between schemes both local to the development and those schemes of a strategic nature. See Appendix B for governance procedure.
- As the local planning authority CBC receive all monies in respect of S106 contributions including those in respect of the services provided by the County Council. See Appendix C for governance procedure.

This page is intentionally left blank